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Detained Asylum Seekers

Fiscal Year 2015 Report to Congress

October 7, 2016



Homeland
Security

U.S. Immigration and Customs Enforcement

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Message from the Director

October 7, 2016

I am pleased to submit the following Fiscal Year (FY) 2015 report titled "Detained Asylum Seekers," prepared by U.S. Immigration and Customs Enforcement (ICE).

This report was prepared in accordance with section 903 of the Haitian Refugee Immigration Fairness Act (HRIFA), Title IX, Public Law (P.L.) 105-277.

Pursuant to the reporting obligations described in the HRIFA, I am transmitting a copy of this report to the following Members of Congress:



The Honorable Charles E. Grassley
Chairman, Senate Committee on the Judiciary

The Honorable Patrick J. Leahy
Ranking Member, Senate Committee on the Judiciary

The Honorable Jeff Sessions
Chairman, Senate Committee on the Judiciary, Subcommittee on Immigration and the National Interest

The Honorable Charles E. Schumer
Ranking Member, Senate Committee on the Judiciary, Subcommittee on Immigration and the National Interest

The Honorable Robert W. Goodlatte
Chairman, House Committee on the Judiciary

The Honorable John Conyers, Jr.
Ranking Member, House Committee on the Judiciary

The Honorable Trey Gowdy
Chairman, House Committee on the Judiciary, Subcommittee on Immigration and Border Security

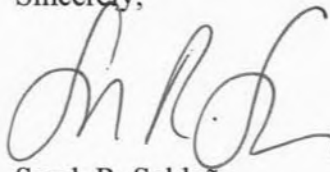
The Honorable Zoe Lofgren
Ranking Member, House Committee on the Judiciary, Subcommittee on Immigration and Border Security

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Inquiries about this report should be directed to Jason M. Yanussi, ICE Office of the Director,
Assistant Director, Office of Congressional Relations, at (202) 732-

(b)(6);
(b)(7)(C)

Sincerely,



Sarah R. Saldaña
Director

U.S. Immigration and Customs Enforcement

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Executive Summary

Pursuant to HRIFA § 903, the U.S. Department of Homeland Security (DHS) is required to regularly collect data on asylum seekers in detention in the United States and provide an annual report of the data to Congress. HRIFA § 903 specifies that the report contain: demographic data about detained asylum seekers including age, gender, and country of origin; custody-related data such as average length of detention; release data; and case disposition data.

This report covers the period from October 1, 2014 to September 30, 2015. The data and statistics were derived from U.S. Citizenship and Immigration Services (USCIS), the Executive Office for Immigration Review (EOIR), and ICE databases. HRIFA § 903 imposes 10 reporting requirements, 9 of which are statistical. The complete detail for each requirement is included in the appendix as a series of data tables, which are broken down by asylum type. Select data points from FY 2015 are presented first, followed by the appendix of tables.

The report counts asylum applicants according to the following legal types: affirmative, credible fear, and defensive. Notable report highlights for FY 2015 include the following descriptive statistics:

- 137,097 total asylum applicants, of which 42,672 applicants were detained;
- El Salvadoran nationals comprised the single largest group of detained asylum applicants;
- 59.22 percent of total asylum seekers in detention were male;
- 18,893 (44.27 percent) of total asylum seekers in detention (42,672) were between the ages of 21 and 30;
- Texas was the state with the highest number of asylum seekers detained, predominantly due to border crossings;
- 72.73 percent of detained affirmative asylum seekers were held in either one or two facilities;
- approximately 85 percent of all released asylum applicants spent 90 or fewer days in detention; and
- 10.74 percent of defensive asylum applicants were detained and ultimately granted asylum/other relief.

This report is an annual provision of descriptive statistics on detained asylum seekers. It chronicles the efforts of ICE to carry out one of the core mission areas of DHS: to enforce and administer our immigration laws.



Detained Asylum Seekers: Fiscal Year 2015 Report to Congress

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I. Legislative Language

This document responds to the legislative language set forth in HRIFA § 903, Collection of Data on Detained Asylum Seekers, which requires the Secretary of Homeland Security to regularly collect data with respect to asylum applicants in detention.¹ HRIFA § 903 specifically states:

(a) IN GENERAL. — The Attorney General shall regularly collect data on a nationwide basis with respect to asylum seekers in detention in the United States, including the following information:

- (1) The number of detainees.
- (2) An identification of the countries of origin of the detainees.
- (3) The percentage of each gender within the total number of detainees.
- (4) The number of detainees listed by each year of age of the detainees.
- (5) The location of each detainee by detention facility.
- (6) With respect to each facility where detainees are held, whether the facility is also used to detain criminals and whether any of the detainees are held in the same cells as criminals.
- (7) The number and frequency of the transfers of detainees between detention facilities.
- (8) The average length of detention and the number of detainees by category of the length of detention.
- (9) The rate of release from detention of detainees for each district of the Immigration and Naturalization Service.
- (10) A description of the disposition of cases.

(b) ANNUAL REPORTS. — Beginning October 1, 1999, and not later than October 1 of each year thereafter, the Attorney General shall submit to the Committee on the Judiciary of each House of Congress a report setting forth the data collected under subsection (a) for the fiscal year ending September 30 of that year.

¹ While HRIFA § 903 specifically references the responsibility of the Attorney General, on March 1, 2003, pursuant to the *Homeland Security Act of 2002*, P.L. 107-296, DHS assumed the functions and authorities of the U.S. Department of Justice's (DOJ) legacy Immigration and Naturalization Service, including the detention of aliens.

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(c) AVAILABILITY TO PUBLIC. — Copies of the data collected under subsection (a) shall be made available to members of the public upon request pursuant to such regulations as the Attorney General shall prescribe.

This report takes account of the detained asylum applicants who initially made a claim for asylum in FY 2015, including both principal applicants and any dependents. It also provides information on actions taken on the reported cases through September 30, 2015, the closing date of the period covered by this report.

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II. Background

Aliens present in the United States may apply for asylum affirmatively with U.S. Citizenship and Immigration Services (USCIS) or defensively before an immigration judge as relief from removal after being issued a notice to appear (NTA) or a Form I-863, Notice of Referral to Immigration Judge.² Aliens found to have a “credible fear”³ of persecution or torture during expedited removal (ER) processing under section 235(b) of the Immigration and Nationality Act (INA), 8 U.S.C. § 1225(b), may apply for asylum before an immigration judge.⁴ In addition, affirmative asylum applicants whose applications are not approved by USCIS and who do not otherwise have lawful immigration status in the United States are referred to an immigration judge for a *de novo* hearing in removal proceedings. Aliens subject to ER or who have been issued an NTA may be detained, but the custody considerations applicable to an individual asylum applicant vary based on how the alien was processed and the specific facts of the alien’s case.

In practice, only a very small number of affirmative asylum applicants are detained. On the other hand, many defensive applicants—and nearly all aliens who request asylum during ER processing—are detained for at least some portion of the processing of their immigration cases. Aliens subject to ER are detained until the alien is found to have a credible fear of persecution or torture, after which ICE has discretion whether to release the alien on parole or order of supervision.

Aliens, including those applying for asylum, whom DHS detains and places into removal proceedings are a priority in terms of scheduling at the immigration court, a component of DOJ’s Executive Office for Immigration Review (EOIR). Arriving aliens in removal proceedings may be paroled into the United States and released from custody by ICE under INA § 212(d)(5)(A), 8 U.S.C. § 1182(d)(5), but are not eligible for bond redetermination hearings before EOIR. ICE’s parole determinations for arriving aliens who are found during the ER process to have a credible fear of persecution or torture are made pursuant to a uniform policy directive issued in December 2009, which is available at http://www.ice.gov/doclib/dro/pdf/11002.1-hd-parole_of_arriving_alien_found_credible_fear.pdf. Other aliens in removal proceedings are generally eligible to request bond redetermination hearings before EOIR, which are generally held promptly after EOIR receives the request.⁵

² Certain aliens—such as aliens admitted under the Visa Waiver Program, crewmembers, and stowaways—are not placed into removal proceedings, but rather are placed in “asylum-only” proceedings before an immigration judge through the issuance of a Form I-863.

³ The INA defines “credible fear of persecution” as “... a significant possibility, taking into account the credibility of the statements made by the alien in support of the alien’s claim and such other facts as are known to the officer, that the alien could establish eligibility for asylum.” INA § 235(b)(1)(B)(v); 8 U.S.C. § 1225(b)(1)(B)(v).

⁴ Aliens found not to have a credible fear of persecution may seek review of that finding before an immigration judge. See 8 C.F.R. §§ 208.30, 1208.30. The referral to an immigration judge is to review the credible fear determination only, not to address removability or inadmissibility grounds.

⁵ But see INA § 236(c) (mandatory detention provisions for certain criminal and other dangerous aliens), 8 U.S.C. § 1226(c); 8 C.F.R. § 1003.19(h)(2)(i) (limiting EOIR jurisdiction to consider certain aliens for bond).

III. Origin of Data Sources

The statistics in this report were drawn from several different databases. Data regarding affirmative asylum applications is contained in the Refugee, Asylum, and Parole System, maintained by USCIS. Credible fear data is contained in the Asylum Pre-Screening System, maintained by USCIS. Defensive asylum data is currently contained in the Case Access System for EOIR and maintained by EOIR. Information from each of these databases was matched to information contained in the Enforcement Case Tracking System (ENFORCE) Integrated Database (EID) through the ENFORCE Alien Removal Module (EARM). EARM allows ICE personnel to effectively manage dockets and caseloads. The system is maintained by Electronic Data Systems, and the servers are housed at the Stennis Data Center in Gulfport, Mississippi.

ICE has replaced its detention and case management system [the Deportable Alien Control System (DACS)] with the deployment of the ENFORCE Alien Detention Module (EADM). In the first phase of this replacement, EADM replaced the detention functionality of DACS on September 30, 2007. The replacement of DACS was finalized on August 11, 2008, with the deployment of the EARM case management functions of DACS. These applications draw data from EID, providing improved reporting capabilities.

As in any record matching exercise, the possibility exists that records were not correctly matched across the systems. None of the systems contain biometric data. The only common field found throughout each system is the alien identification number.

When comparing the statistics in this report to previous reports, it is important to note that the statistics were compiled using detention and outcome data at a different point in time each year. The average length of stay and proportions in various outcome classes are not strictly comparable because elapsed time in a case has a significant impact on the status of the case.

IV. Summary of Findings

HRIFA § 903 imposes 10 reporting requirements, 9 of which are statistical. The complete detail for these requests is attached in the appendix as a series of statistical tables. The statistical report includes a statistical table for each numbered subparagraph of HRIFA § 903, except number six below, which does not require a detailed table.

The following are short summaries regarding detained asylum seekers for FY 2015:

1. FY 2015 asylum applicants by type (see Table 1):⁶
 - (a) 81 of the 68,248 affirmative asylum applicants were detained;⁷
 - (b) 40,469 of the 41,210 credible fear asylum applicants were detained for some or all of their removal proceedings; and
 - (c) 2,122 of the 27,639 defensive asylum applicants were detained.
2. FY 2015 detainees by country and asylum type (see Table 2):
 - (a) the top six countries for detained affirmative asylum applicants are Mexico (24), Guatemala (18), El Salvador (5), and the People's Republic of China, Honduras, and Pakistan (each with 3);
 - (b) the top three countries for detained credible fear asylum applicants are El Salvador (13,596), Honduras (6,730), and Guatemala (6,155); and
 - (c) the top three countries for detained defensive asylum applicants are El Salvador (458), Mexico (336), and Honduras (300).
3. FY 2015 detainees by gender and asylum type (see Table 3):
 - (a) males made up:
 - i. 93.83 percent of detained affirmative asylum applicants;
 - ii. 58.39 percent of detained credible fear asylum applicants; and
 - iii. 73.89 percent of detained defensive asylum applicants.
4. FY 2015 detainees by age and asylum type (see Table 4):
 - (a) the average age for detained:
 - i. affirmative asylum applicants was 32;
 - ii. credible fear asylum applicants was 24; and
 - iii. defensive asylum applicants was 26.
5. FY 2015 detainees by state/the District of Columbia/territory, detention facility, and asylum type (see Table 5):
 - (a) Texas was the state with the highest number of detention of
 - i. affirmative asylum applicants (19);

⁶ Data on detained aliens are comparable to historically reported statistics; however, total asylum applicants by type that include data on non-detained aliens (not a requirement for this report) should not be compared to historical reports due to a methodological review and improved reporting of this data in FY 2013.

⁷ For purposes of this report, "affirmative asylum applicants" refers only to those applicants whose applications are not approved by USCIS, who do not otherwise have lawful immigration status in the United States, and whose cases are referred to an immigration judge for a *de novo* hearing in removal proceedings.

- ii. credible fear asylum applicants (21,797); and
 - iii. defensive asylum applicants (1,048).
6. For FY 2015, and with respect to each facility where detainees are held, whether the facility is also used to detain convicted criminals and whether any of the detainees are held in the same cells as convicted criminals:
- (a) although most ICE service processing centers, contract detention facilities, and inter-governmental service agreement facilities house both convicted criminal and non-criminal aliens, aliens are always housed based on ICE's detention standards and classification requirements (i.e., separated based on risk-classification level); and
 - (b) accordingly, only non-criminals and low-risk, non-violent criminal aliens may be housed in the same cells with other non-criminal aliens. Further, ICE has contracted with some service providers and facilities to house only low-risk detainees, including asylum seekers (e.g., the Broward Transitional Center in Pompano Beach, Florida; and the Elizabeth Contract Detention Facility in Elizabeth, New Jersey) and families (e.g., the Berks County Residential Center in Leesport, Pennsylvania; the Karnes County Residential Center in Karnes City, Texas; and the South Texas Family Residential Center in Dilley, Texas).
7. FY 2015 detainees by frequency of transfers between detention facilities and asylum type (see Table 6):
- (a) 25.97 percent of detained affirmative asylum applicants were held in only one facility, and 72.73 percent were held in one or two facilities;
 - (b) 21.64 percent of detained credible fear asylum applicants were held in only one facility, and 71.66 percent were held in one or two facilities; and
 - (c) 23.97 percent of detained defensive asylum applicants were held in only one facility, and 76.53 percent were held in one or two facilities.
8. FY 2015 detainees by length of detention and asylum type⁸ (see Table 7):
- (a) the average length of detention for affirmative asylum applicants was 58 days;
 - i. 78.95 percent of all released affirmative asylum applicants spent 90 or fewer days in detention;
 - (b) the average length of detention for credible fear asylum applicants was 57 days;

⁸ Average length of detention for each asylum category is calculated by dividing the total number of man-days (midnight count of subjects in an ERO detention facility) that asylum seekers spent in detention by the total number of asylum seekers who spent any time in detention. The total number of asylum seekers includes both those who were released during the year and those who were still in custody at the end of the year. This number cannot be calculated using Table 7. MANDAY, or Midnight Count, is based on whether a SUBJECT is in an ERO detention facility for the midnight count. For every SUBJECT in a facility for the midnight count, that corresponds to one MANDAY.

- i. 87.43 percent of all released credible fear asylum applicants spent 90 or fewer days in detention; and
- (c) the average length of detention for defensive asylum applicants was 106 days;
 - i. 48.89 percent of all released defensive asylum applicants spent 90 or fewer days in detention.

9. FY 2015 detainees by disposition of cases and asylum type (see Table 9):

- (a) 0 percent (0 of 80) of affirmative asylum applicants were detained and ultimately granted asylum/other relief;
- (b) 1.07 percent (434 of 40,456) of aliens who met the credible fear screening standard were detained and ultimately granted asylum/other relief; and
- (c) 10.74 percent (228 of 2,122) of defensive asylum applicants were detained and ultimately granted asylum/other relief.

V. Appendix: FY 2015 Tables

Table 1: FY 2015 Asylum Applicants by Type⁹

Asylum Type	Non-Detained	Detained	Total
<i>Total</i>	<i>94,425</i>	<i>42,672</i>	<i>137,097</i>
Affirmative	68,167	81	68,248
Credible Fear	741	40,469	41,210
Defensive	25,517	2,122	27,639

⁹ Data on detained aliens are comparable to historically reported statistics; however, total asylum applicants by type that include data on non-detained aliens (not a requirement for this report) should not be compared to historical reports due to a new methodological review and improved reporting of this data in FY 2013.

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Table 2: FY 2015 Detainees by Country and Asylum Type

Citizenship Country	Asylum Type			Total
	Affirmative	Credible Fear	Defensive	
<i>Total</i>	<i>81</i>	<i>40,469</i>	<i>2,122</i>	<i>42,672</i>
AFGHANISTAN	0	14	8	22
ALBANIA	0	41	3	44
ANGOLA	0	6	0	6
ARGENTINA	0	8	0	8
ARMENIA	0	71	4	75
AUSTRALIA	0	1	0	1
AUSTRIA	0	1	0	1
BAHAMAS	0	3	0	3
BAHRAIN	0	1	0	1
BANGLADESH	0	638	140	778
BELARUS	0	6	0	6
BELIZE	0	23	2	25
BENIN	1	6	0	7
BHUTAN	0	1	1	2
BOLIVIA	0	28	1	29
BOSNIA-HERZEGOVINA	0	1	0	1
BRAZIL	1	277	12	290
BULGARIA	0	4	1	5
BURKINA FASO	0	26	1	27
BURMA	0	8	2	10
BURUNDI	0	2	3	5
CAMBODIA	0	1	0	1
CAMEROON	0	101	19	120
CANADA	0	6	0	6
CENTRAL AFRICAN REPUBLIC	0	1	1	2
CHAD	0	1	0	1
CHILE	0	2	1	3
CHINA, PEOPLES REPUBLIC OF	3	1,160	32	1,195
COLOMBIA	0	179	12	191
CONGO	0	3	0	3
COSTA RICA	0	17	1	18
CUBA	0	3	1	4
CZECH REPUBLIC	0	1	0	1
DEM REP OF THE CONGO	0	8	2	10
DENMARK	0	3	0	3
DOMINICAN REPUBLIC	0	271	5	276
ECUADOR	1	1,639	22	1,662
EGYPT	1	20	8	29

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Citizenship Country	Asylum Type			Total
	Affirmative	Credible Fear	Defensive	
EL SALVADOR	5	13,596	458	14,059
ERITREA	0	164	44	208
ETHIOPIA	2	127	49	178
FINLAND	0	0	1	1
GABON	0	1	0	1
GAMBIA	0	11	1	12
GEORGIA	0	13	6	19
GERMANY	0	2	0	2
GHANA	0	440	32	472
GUATEMALA	18	6,155	276	6,449
GUINEA	0	47	10	57
GUINEA-BISSAU	0	1	2	3
HAITI	0	138	12	150
HONDURAS	3	6,730	300	7,033
HUNGARY	0	0	1	1
INDIA	0	1,580	40	1,620
INDONESIA	0	1	0	1
IRAN	0	15	3	18
IRAQ	1	29	6	36
ISRAEL	1	1	0	2
ITALY	1	0	0	1
IVORY COAST	0	10	1	11
JAMAICA	2	24	2	28
JORDAN	2	4	0	6
KAZAKHSTAN	0	1	0	1
KENYA	0	2	2	4
KOSOVO	0	3	0	3
KUWAIT	0	3	0	3
KYRGYZSTAN	1	0	1	2
LEBANON	1	7	0	8
LIBERIA	1	0	1	2
LIBYA	0	0	1	1
LITHUANIA	0	0	1	1
MACEDONIA	0	7	0	7
MALAYSIA	0	2	0	2
MALI	0	2	1	3
MEXICO	24	4,116	336	4,476
MICRONESIA, FEDERATED STATES OF	0	0	1	1

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Citizenship Country	Asylum Type			Total
	Affirmative	Credible Fear	Defensive	
MOLDOVA	0	4	0	4
MONGOLIA	0	1	0	1
MONTENEGRO	0	1	0	1
MOROCCO	0	1	0	1
NEPAL	0	448	46	494
NETHERLANDS	0	1	0	1
NEW ZEALAND	0	0	1	1
NICARAGUA	0	464	21	485
NIGER	0	4	0	4
NIGERIA	0	123	26	149
NORWAY	0	1	0	1
PAKISTAN	3	174	12	189
PANAMA	0	3	0	3
PARAGUAY	0	1	0	1
PERU	0	227	14	241
ROMANIA	2	81	3	86
RUSSIA	0	37	8	45
RWANDA	0	3	1	4
SAUDI ARABIA	0	2	0	2
SENEGAL	0	29	1	30
SIERRA LEONE	0	8	0	8
SOMALIA	0	674	71	745
SOUTH AFRICA	0	5	1	6
SOUTH KOREA	0	2	0	2
SPAIN	0	3	3	6
SRI LANKA	0	112	6	118
ST. LUCIA	0	1	0	1
SUDAN	0	5	3	8
SWAZILAND	0	2	0	2
SWEDEN	0	2	1	3
SYRIA	1	47	11	59
TAIWAN	0	1	0	1
TAJKISTAN	0	10	0	10
TOGO	0	19	1	20
TRINIDAD AND TOBAGO	0	1	0	1
TUNISIA	0	1	0	1
TURKEY	0	34	2	36
TURKMENISTAN	1	3	0	4

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Citizenship Country	Asylum Type			Total
	Affirmative	Credible Fear	Defensive	
UGANDA	0	3	2	5
UKRAINE	1	52	6	59
UNITED KINGDOM	0	1	0	1
UNKNOWN	0	5	2	7
URUGUAY	0	0	1	1
UZBEKISTAN	1	3	3	7
VENEZUELA	2	45	6	53
VIETNAM	0	2	0	2
YEMEN	1	5	0	6
ZIMBABWE	0	4	0	4

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Table 3: FY 2015 Detainees by Gender and Asylum Type

Gender	Asylum Type						Total	
	Affirmative		Credible Fear		Defensive			
	# Detained	% Detained	# Detained	% Detained	# Detained	% Detained	# Detained	% Detained
<i>Total</i>	<i>81</i>	<i>100%</i>	<i>40,469</i>	<i>100%</i>	<i>2,122</i>	<i>100%</i>	<i>42,672</i>	<i>100%</i>
Female	5	6.17%	16,835	41.60%	554	26.11%	17,394	40.76%
Male	76	93.83%	23,628	58.39%	1,568	73.89%	25,272	59.22%
Unknown	0	0.00%	6	0.01%	0	0.00%	6	0.01%

“Unknown” indicates that the subject’s gender classification was either not recorded by the officer or could not be identified by observation, nor was it clarified or confirmed by the asylum seeker. If the individual was assigned to a hold room, confirmation of gender would not be necessary.

Table 4: FY 2015 Detainees by Age and Asylum Type

Age	Asylum Type			Total
	Affirmative	Credible Fear	Defensive	
<i>Total</i>	<i>81</i>	<i>40,469</i>	<i>2,122</i>	<i>42,672</i>
0 - 17	0	5,632	237	5,869
18 - 20	7	6,639	224	6,870
21 - 30	30	17,875	988	18,893
31 - 40	27	7,229	484	7,740
41 - 50	13	2,322	159	2,494
51 - 60	3	651	28	682
61 - 70	1	117	2	120
>70	0	4	0	4

Age is calculated at time of final book-out or at September 30, 2015, for those still detained at year-end.

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Table 5: FY 2015 Detainees by State/the District of Columbia/Territory, Detention Facility, and Asylum Type

State	Detention Facility	Asylum Type		
		Affirmative	Credible Fear	Defensive
Total	Total	81	40,469	2,122
ALABAMA	Total		94	2
	DEKALB COUNTY DETENTION CENTER			1
	ETOWAH COUNTY JAIL (AL)		94	1
ARIZONA	Total	5	3,830	204
	AZ REM OP COORD CENTER (AROCC)		2	
	CCA CENT.AZ.DET.CTR.			1
	CCA, FLORENCE CORRECTIONAL CENTER		77	2
	ELOY FEDERAL CONTRACT FAC	3	2,048	159
	FLORENCE SPC	2	1,227	42
	FLORENCE STAGING FACILITY		370	
	PHOENIX DIST OFFICE		105	
	SAN LUIS REGIONAL DET CENTER		1	
CALIFORNIA	Total	9	3,389	347
	ADELANTO DETENTION FACILITY	1	528	149
	ANAHEIM GLOBAL MEDICAL CENTER		1	
	BAKERFIELD HOLD		2	
	BEST WESTERN DRAGON GATE INN		3	
	CONTRA COSTA CO JAIL/WEST		101	
	EAST MESA DETENT FACILITY		1	
	IMPERIAL REGIONAL ADULT DET FAC	4	1,394	107
	JAMES A MUSICK FACILITY		77	
	LOS CUST CASE		12	
	MESA VERDE CCF	1	136	
	OTAY MESA DETENTION CENTER	3	930	76
	RIO COSUMNES CORRECTIONS-RCCC		10	2
	SAN BERNADINO HOLD ROOM		2	
	SAN DIEGO AREA HOSPITAL		1	
	SANTA ANA CITY JAIL		39	
	SANTA ANA DRO HOLDROOM		1	
	SFR HOLD ROOM		1	
	SND DISTRICT STAGING		8	12
THEO LACY FACILITY		133		
YUBA COUNTY JAIL		9	1	
COLORADO	Total	1	526	47
	DENVER CONTRACT DET. FAC.	1	525	47
	EL PASO COUNTY JAIL (CO)		1	

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State	Detention Facility	Asylum Type		
		Affirmative	Credible Fear	Defensive
FLORIDA	Total	7	1,252	55
	ATLANTIC SHORES HOSPITAL		1	
	BROWARD TRANSITIONAL CENTER	2	992	41
	COLUMBIA KENDAL HOSPITAL		1	
	COMFORT SUITES HOTEL		19	
	GLADES COUNTY DETENTION CENTER		4	1
	KROME NORTH SPC	5	211	12
	KROME/MIAMI HUB		23	
	MIAMI STAGING FACILITY		1	
	MONROE COUNTY JAIL			1
GEORGIA	Total	4	840	31
	ATLANTA DIST. HOLD RM		3	
	ATLANTA PRETRIAL DETN CTR	1	4	
	IRWIN COUNTY DETENTION CENTER		88	1
	STEWART DETENTION CENTER	3	745	30
HAWAII	Total		5	2
	HONOLULU FEDERAL DETENTION CENTER		5	2
IDAHO	Total		1	
	JEFFERSON COUNTY JAIL		1	
ILLINOIS	Total		5	
	CHICAGO HOLD ROOM		1	
	MCHENRY COUNTY SHERIFF'S		4	
IOWA	Total			2
	MARSHALL COUNTY JAIL			2
LOUISIANA	Total	10	4,111	32
	ALEXANDRIA STAGING FACILITY	7	1,546	1
	BASILE DETENTION CENTER		1,094	11
	JENA/LASALLE DETENTION FACILITY	3	1,467	20
	TENSAS PARISH DET. CNTR.		4	
MARYLAND	Total		33	5
	FREDERICK COUNTY DET. CEN			1
	HOWARD COUNTY DET CNTR		26	3
	WORCESTER CO. JAIL		7	1
MASSACHUSETTS	Total	5	22	3
	BRISTOL CNTY NDARTMOUTH	2	5	
	GREENFIELD HOUSE OF CORR.			1
	PLYMOUTH COUNTY H.O.C.	1	4	1
	SUFFOLK HOC SBAY	2	13	1

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State	Detention Facility	Asylum Type		
		Affirmative	Credible Fear	Defensive
MICHIGAN	Total	1	87	3
	CALHOUN CO., BATTLE CR,MI	1	31	1
	DEARBORN POLICE DEPT.		7	1
	MONROE COUNTY DETENTION-DORM		35	1
	ST. CLAIR COUNTY JAIL		14	
MINNESOTA	Total	3	25	2
	CARVER COUNTY JAIL		10	
	FREEBORN COUNTY JAIL, MN		7	
	RAMSEY ADC ANNEX, SPM		2	
	SHERBURNE COUNTY JAIL	3	6	2
MISSOURI	Total	1	1	2
	CALDWELL COUNTY JAIL	1		
	MISSISSIPPI COUNTY DETENTION CENTE			2
	MONTGOMERY COUNTY JAIL		1	
MONTANA	Total		1	
	CASCADE COUNTY JAIL, MT		1	
NEBRASKA	Total		24	5
	DOUGLAS COUNTY CORRECTION		24	4
	HALL COUNTY SHERIFF			1
NEVADA	Total		1	8
	HENDERSON DETENTION		1	8
NEW HAMPSHIRE	Total		1	1
	STRAFFORD CO. CORRECTION		1	1
NEW JERSEY	Total	2	997	57
	BERGEN COUNTY JAIL		1	
	DELANEY HALL DETENTION FACILITY		450	17
	ELIZABETH CONTRACT D.F.	1	538	37
	ESSEX COUNTY JAIL		4	2
	HUDSON COUNTY JAIL	1	4	1
NEW MEXICO	Total	3	415	79
	ARTESIA FAMILY RESIDENTIAL CENTER		189	69
	OTERO CO PROCESSING CENTER	3	226	10

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State	Detention Facility	Asylum Type		
		Affirmative	Credible Fear	Defensive
NEW YORK	Total	3	867	32
	ALBANY COUNTY JAIL		71	
	ALLEGANY COUNTY JAIL		13	
	BUFFALO SPC	2	764	31
	CHAUTAUQUA COUNTY JAIL		10	
	ONTARIO COUNTY JAIL		1	
	ORANGE COUNTY JAIL	1		1
	VARICK STREET SPC		3	
	WAYNE COUNTY JAIL		5	
NORTH CAROLINA	Total		3	
	MECKLENBURG (NC) CO JAIL		3	
OHIO	Total	1	19	7
	BUTLER COUNTY JAIL		7	5
	GEAUGA COUNTY JAIL		9	1
	SENECA COUNTY JAIL	1	3	1
OKLAHOMA	Total		30	
	TULSA COUNTY JAIL		30	
PENNSYLVANIA	Total	1	998	50
	BERKS COUNTY FAMILY SHELTER		293	16
	CLINTON COUNTY CORR. FAC.			1
	PIKE COUNTY JAIL		21	2
	YORK COUNTY JAIL, PA	1	684	31
SOUTH CAROLINA	Total		3	
	COLUMBIA CARE CENTER		1	
	YORK COUNTY DETENTION CENTER		2	

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State	Detention Facility	Asylum Type		
		Affirmative	Credible Fear	Defensive
TEXAS	Total	19	21,797	1,048
	BEDFORD CITY JAIL		150	
	COASTAL BEND DET. FACILITY		26	5
	EAST HIDALGO DETENTION CENTER		29	8
	EL PASO HOLDROOM		22	
	EL PASO SPC	1	789	93
	EULESS CITY JAIL		268	
	HARLINGEN HOLD ROOM		1	3
	HIDALGO COUNTY JAIL		3	
	HOUSTON CONTRACT DET.FAC.	3	970	27
	HUTTO CCA		2,763	47
	JOHNSON COUNTY JAIL	1	253	1
	KARNES COUNTY RESIDENTIAL CENTER		2,707	273
	LAREDO PROCESSING CENTER		301	9
	MONTGOMERY COUNTY JAIL		1,090	7
	POLK COUNTY JAIL		293	
	PORT ISABEL SPC	8	1,919	198
	RIO GRANDE DETENTION CENTER		182	
	ROLLING PLAINS DETENTION CENTER	1	175	3
	SOUTH TEXAS DETENTION COMPLEX	4	2,871	346
	SOUTH TEXAS FAM RESIDENTIAL CENTER		6,654	27
VAL VERDE DETENTION CENTER		1		
WEST TEXAS DETENTION FACILITY	1	321		
WILLACY CO REGIONAL DETN FACIL		9	1	
UTAH	Total			5
	UTAH COUNTY JAIL			5
VIRGINIA	Total	4	82	39
	ICA - FARMVILLE	4	75	33
	RAPP SEC CENTER			6
	VIRGINIA PENINSULA REG. JAIL		7	
WASHINGTON	Total	2	1,009	54
	NORTHWEST DET. CENTER	2	1,009	53
	YAKIMA SUB-OFFICE			1
WISCONSIN	Total			1
	DODGE COUNTY JAIL, JUNEAU			1

Table 5 describes the state and detention facility of the last detention stay or current (as of September 30, 2015) detention facility where the alien is detained.

Table 6: FY 2015 Detainee Asylum Type Organized by Frequency of Transfers* between Detention Facilities

# Transfers	Asylum Type						Total	
	Affirmative		Credible Fear		Defensive			
	# Detained	% Detained	# Detained	% Detained	# Detained	% Detained	# Detained	% Detained
<i>Total</i>	77	100%	41,794	100%	801	100%	42,672	100%
0	20	25.97%	9,044	21.64%	192	23.97%	9,256	21.69%
1	36	46.75%	20,905	50.02%	421	52.56%	21,362	50.06%
2	11	14.29%	7,892	18.88%	159	19.85%	8,062	18.89%
3	3	3.90%	2,491	5.96%	22	2.75%	2,516	5.90%
4	2	2.60%	764	1.83%	6	0.75%	772	1.81%
5	2	2.60%	254	0.61%	1	0.12%	257	0.60%
6	0	0.00%	143	0.34%	0	0.00%	143	0.34%
7	1	1.30%	56	0.13%	0	0.00%	57	0.13%
8	0	0.00%	44	0.11%	0	0.00%	44	0.10%
9	0	0.00%	28	0.07%	0	0.00%	28	0.07%
10	0	0.00%	19	0.05%	0	0.00%	19	0.04%
> 10	2	2.60%	154	0.37%	0	0.00%	156	0.37%

* A transfer is defined as a subject who is booked out and then subsequently booked into another ICE facility within 72 hours.

In situations where a transfer takes longer than 72 hours resulting in a new detention stay, the same asylum request has been matched with both detention stays. Both detention stays have been included in the results.

Table 7: FY 2015 Detainees by Length of Detention and Asylum Type

Length of Detention	Asylum Type						Total	
	Affirmative		Credible Fear		Defensive			
	Released	In Custody	Released	In Custody	Released	In Custody	Released	In Custody
<i>Total</i>	57	24	28,727	11,742	1,929	193	30,713	11,959
0 - 90 days	45	16	25,115	9,170	943	1	26,103	9,187
91 - 180 days	8	4	2,932	1,796	551	2	3,491	1,802
181 - 270 days	3	2	632	614	349	1	984	617
271 - 365 days	1	2	46	161	83	172	130	335
>365 days	0	0	2	1	3	17	5	18

Releases reflect the Case Disposition as of November 28, 2015.

Length of detention is calculated from time of initial book-in to final book-out or to September 30, 2015, if still detained at year-end.

Table 8a: FY 2015 Detainees by Case, Area of Responsibility, and Type of Release Reason (Affirmative Cases)

Affirmative Cases																
Area of Responsibility	Total	Release Reason														
		Alternative to Detention	Bond	OREC	ORR	OSUP	Paroled	PD	Proceedings Terminated	Processing Disposition Changed Locally	Removed	Transferred	U.S. Marshalls	Voluntary Departure	Voluntary Return	Withdrawal
Total	57	0	27	1	0	1	0	0	1	0	26	0	0	1	0	0
ATLANTA	1	0	0	0	0	0	0	0	0	0	1	0	0	0	0	0
BALTIMORE	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
BOSTON	5	0	4	0	0	0	0	0	0	0	1	0	0	0	0	0
BUFFALO	1	0	1	0	0	0	0	0	0	0	0	0	0	0	0	0
CHICAGO	1	0	1	0	0	0	0	0	0	0	0	0	0	0	0	0
DALLAS	2	0	2	0	0	0	0	0	0	0	0	0	0	0	0	0
DENVER	1	0	0	0	0	0	0	0	0	0	1	0	0	0	0	0
DETROIT	1	0	0	0	0	0	0	0	0	0	1	0	0	0	0	0
EL PASO	4	0	0	1	0	0	0	0	0	0	3	0	0	0	0	0
HOUSTON	2	0	1	0	0	0	0	0	0	0	1	0	0	0	0	0
LOS ANGELES	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
MIAMI	6	0	5	0	0	0	0	0	0	0	1	0	0	0	0	0
NEWARK	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
NEW ORLEANS	5	0	0	0	0	0	0	0	0	0	5	0	0	0	0	0
NEW YORK CITY	1	0	0	0	0	0	0	0	0	0	0	0	0	1	0	0
PHILADELPHIA	1	0	1	0	0	0	0	0	0	0	0	0	0	0	0	0
PHOENIX	5	0	3	0	0	0	0	0	0	0	2	0	0	0	0	0
SEATTLE	1	0	1	0	0	0	0	0	0	0	0	0	0	0	0	0
SAN FRANCISCO	1	0	1	0	0	0	0	0	0	0	0	0	0	0	0	0
SALT LAKE CITY	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
SAN ANTONIO	11	0	1	0	0	1	0	0	0	0	9	0	0	0	0	0
SAN DIEGO	5	0	3	0	0	0	0	0	1	0	1	0	0	0	0	0
ST. PAUL	2	0	2	0	0	0	0	0	0	0	0	0	0	0	0	0
WASHINGTON	1	0	1	0	0	0	0	0	0	0	0	0	0	0	0	0

Releases reflect the case disposition as of November 28, 2015, and exclude those still detained at year-end.

The following is a list of release reason acronyms with explanations. Some may or may not appear in every table:

- BOND (released on bond);
- OREC (released on an order of recognizance);
- ORR (Office of Refugee Resettlement);
- OSUP (released on an order of supervision); and
- PD (Prosecutorial Discretion).

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Table 8b: FY 2015 Detainees by Case, Area of Responsibility, and Type of Release Reason (Credible Fear Cases)

Credible Fear Cases																
Area of Responsibility	Total	Release Reason														
		Alternatives to Detention	Bond	OREC	ORR	OSUP	Paroled	PD	Proceedings Terminated	Processing Disposition Changed Locally	Removed	Transferred	U.S. Marshalls	Voluntary Departure	Voluntary Return	Withdrawal
Total	28,727	2	13,360	5,528	0	289	1,511	1	244	14	7,578	111	47	18	4	20
ATLANTA	324	0	94	2	0	5	0	0	4	0	209	0	8	1	0	1
BALTIMORE	15	0	15	0	0	0	0	0	0	0	0	0	0	0	0	0
BOSTON	11	0	1	1	0	0	1	0	1	0	3	0	4	0	0	0
BUFFALO	568	1	530	0	0	2	21	0	0	1	13	0	0	0	0	0
CHICAGO	4	0	0	0	0	0	1	0	0	0	2	0	1	0	0	0
DALLAS	495	0	87	1	0	1	0	0	0	0	403	0	0	3	0	0
DENVER	319	0	178	5	0	9	101	0	17	0	6	3	0	0	0	0
DETROIT	11	0	0	0	0	0	4	0	0	1	6	0	0	0	0	0
EL PASO	1,121	0	119	81	0	8	96	0	2	0	807	4	1	0	0	3
HOUSTON	1,514	0	889	1	0	3	59	0	1	2	555	0	1	0	0	3
LOS ANGELES	173	0	53	14	0	2	80	0	2	0	6	12	4	0	0	0
MIAMI	724	0	260	4	0	42	155	0	6	0	241	1	13	2	0	0
NEWARK	652	0	505	0	0	10	25	0	48	0	48	11	0	1	0	4
NEW ORLEANS	2,853	0	1,091	0	0	54	19	0	5	2	1,680	0	1	0	1	0
NEW YORK CITY	4	0	0	0	0	0	0	0	0	0	4	0	0	0	0	0
PHILADELPHIA	652	0	434	152	0	25	8	0	10	0	22	0	0	0	0	1
PHOENIX	3,029	0	1,399	107	0	10	96	0	3	1,349	53	6	5	1	0	
SEATTLE	562	0	417	3	0	12	14	0	49	1	61	0	0	0	0	5
SAN FRANCISCO	165	0	152	4	0	0	1	0	1	0	7	0	0	0	0	0
SALT LAKE CITY	3	0	1	0	0	0	0	0	0	0	2	0	0	0	0	0
SAN ANTONIO	13,850	1	6,257	5,136	0	99	735	1	96	0	1,498	17	4	4	2	0
SAN DIEGO	1,575	0	800	17	0	7	76	0	1	0	655	10	4	2	0	3
ST. PAUL	43	0	42	0	0	0	0	0	0	0	1	0	0	0	0	0
WASHINGTON	60	0	36	0	0	0	19	0	1	4	0	0	0	0	0	0

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Table 8c: FY 2015 Detainees by Case, Area of Responsibility, and Type of Release Reason (Defensive Cases)

Defensive Cases																
Area of Responsibility	Total	Release Reason														
		Alternative to Detention	Bond	OREC	ORR	OSUP	Paroled	PD	Proceedings Terminated	Processing Disposition Changed Locally	Removed	Transferred	U.S. Marshalls	Voluntary Departure	Voluntary Return	Withdrawal
Total	1,929	2	1,078	234	0	56	150	0	141	13	225	3	12	12	2	1
ATLANTA	29	0	11	0	0	0	0	0	2	2	14	0	0	0	0	0
BALTIMORE	5	0	1	0	0	0	0	0	1	0	0	0	2	1	0	0
BOSTON	4	0	3	0	0	0	1	0	0	0	0	0	0	0	0	0
BUFFALO	28	0	17	1	0	4	0	0	3	0	1	0	1	0	1	0
CHICAGO	2	0	2	0	0	0	0	0	0	0	0	0	0	0	0	0
DALLAS	4	0	4	0	0	0	0	0	0	0	0	0	0	0	0	0
DENVER	39	0	12	2	0	7	8	0	6	1	3	0	0	0	0	0
DETROIT	10	0	5	1	0	0	0	0	2	0	0	0	0	2	0	0
EL PASO	128	0	50	38	0	2	12	0	2	0	24	0	0	0	0	0
HOUSTON	33	0	9	0	0	0	2	0	2	3	16	0	1	0	0	0
LOS ANGELES	126	0	87	8	0	3	23	0	5	0	0	0	0	0	0	0
MIAMI	51	0	16	2	0	9	8	0	4	0	10	0	1	1	0	0
NEWARK	51	0	5	0	0	1	7	0	21	5	10	1	1	0	0	0
NEW ORLEANS	32	0	22	0	0	4	3	0	0	0	3	0	0	0	0	0
NEW YORK CITY	1	0	1	0	0	0	0	0	0	0	0	0	0	0	0	0
PHILADELPHIA	48	2	25	8	0	1	0	0	1	0	5	0	0	6	0	0
PHOENIX	167	0	126	1	0	0	13	0	2	1	21	1	0	2	0	0
SEATTLE	47	0	33	1	0	1	1	0	8	0	1	0	1	0	0	1
SAN FRANCISCO	4	0	2	0	0	0	0	0	1	0	1	0	0	0	0	0
SALT LAKE CITY	12	0	10	1	0	0	0	0	1	0	0	0	0	0	0	0
SAN ANTONIO	897	0	500	163	0	14	42	0	75	0	100	1	1	0	1	0
SAN DIEGO	165	0	102	7	0	9	28	0	3	1	15	0	0	0	0	0
ST. PAUL	9	0	6	0	0	0	1	0	0	0	0	0	2	0	0	0
WASHINGTON	37	0	29	1	0	1	1	0	2	0	1	0	2	0	0	0

Table 9: FY 2015 Detainees by Disposition of Cases and Asylum Type

Case Status	Asylum Type						Total	
	Affirmative		Credible Fear		Defensive			
	# Detained	% Detained	# Detained	% Detained	# Detained	% Detained	# Detained	% Detained
Total	80	100%	40,456	100%	2,122	100%	42,658	100%
Died	0	0.00%	2	0.00%	1	0.05%	3	0.01%
Granted asylum/other relief	0	0.00%	434	1.07%	228	10.74%	662	1.55%
Pending	46	57.50%	30,665	75.80%	1,635	77.05%	32,346	75.83%
Removed from the U.S.	29	36.25%	9,206	22.76%	236	11.12%	9,471	22.20%
Voluntary departure	5	6.25%	78	0.19%	14	0.66%	97	0.23%
Withdrawal of application	0	0.00%	71	0.18%	8	0.38%	79	0.19%

Asylum request records (14) that are not associated with a case have been excluded from the table data.

Notes for all tables:

- FY 2015 asylum request data represents October 1, 2014 to September 30, 2015;
- FY 2015 detainee data is through September 30, 2015; however, final/current detention facility data is through November 28, 2015 (IIDS v1.16 run date December 1, 2015; EID as of November 28, 2015);
- FY 2015 case disposition data is updated as of November 28, 2015 (IIDS v1.16 run date December 1, 2015; EID as of November 28, 2015);
- “seeking asylum” is defined as having an asylum identification from the provided asylum data;
- for individuals with multiple asylum requests in FY 2015, the most recent asylum request has been reported;
- gender, age, and citizenship are all pulled from both the EID person record and encounter person record, with preference given to the EID person record;
- detainees represent the detention stays occurring in FY 2015 and any aliens still in custody at the end of FY 2015;
- detention data excludes those housed in ORR and Mexican Interior Repatriation Program facilities and U.S. Marshals Prisoner Services;
- final book-out represents the last book-out in an alien’s detention stay;
- facility type represents the last or current (at September 30, 2015) facility of the detainee’s stay;
- facility type is defined per the facility list published by the Custody Management Division;
- total asylum applicants are reported based on Alien File Numbers records; and
- all other data is reported based on detention stay counts. In situations where the same asylum request has been matched with multiple detention stays, both detention stays have been included in the results.